# ORIGINAL

# **OPEN MEETING**



MEMORANDUM

410

TO:

THE COMMISSION

2006 OCT -4 1 A 11: 26

FROM:

**Utilities Division** 

AZ CORP COMMISSION DOCUMENT CONTROL

DATE:

October 4, 2006

DOCKETED BY

Arizona Corporation Commission DOCKETED

OCT -42006

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RE:

IN THE MATTER OF THE APPLICATION OF ARIZONA-AMERICAN WATER COMPANY, NOTICE OF STEP-ONE ACRM FILING FOR ITS SUN CITY WEST WATER DISTRICT (DOCKET NOS. W-01303A-05-0280, WS-01303A-02-0867;

WS-01303A-02-0869; AND WS-01303A-02-0870)

#### Introduction

On August 30, 2006, Arizona-American Water Company, Inc. ("Arizona-American" or "Company") filed an application with the Arizona Corporation Commission ("Commission") requesting authorization to implement Step-One of the Arsenic Cost Recovery Mechanism ("ACRM") authorized under Decision No. 68310<sup>1</sup> for its Sun City West Water District.

Arizona-American requests a Step-One ACRM surcharge of \$3.75 on the monthly customer charge and \$0.4654 per 1,000 gallons on the commodity rate. Under the Company's proposal, the average residential customer bill would increase by approximately \$8.41 (or 49.44 percent) from \$17.01 to \$25.42.

Staff recommends a Step-One ACRM surcharge of \$3.70 on the monthly customer charge and \$0.4601 per 1,000 gallons on the commodity rate. Under Staff's rate design, the average residential customer bill would increase by approximately \$8.31 (or 48.85 percent) from \$17.01 to \$25.32.

#### **Background**

The United States Environmental Protection Agency reduced the drinking water standard for arsenic from 50 parts per billion ("ppb") to 10 ppb effective January 23, 2006.

On November 22 and December 13, 2002, the Company filed applications with the Arizona Corporation Commission ("Commission") for fair value determinations of its utility plant and for permanent rate increases for five of its districts (Sun City West Water and Wastewater, Sun City Water and Wastewater, Havasu and Mohave Water, Agua Fria Water and Wastewater, and Tubac Water). On June 30, 2004, the Commission issued Decision No. 67093 establishing permanent rates for these five districts.

<sup>&</sup>lt;sup>1</sup> Dated November 14, 2005

THE COMMISSION October 4, 2006 Page 2

On February 15, 2005, the Commission issued Decision No. 67593 granting the Company's request to reopen the record in Decision No. 67093 for the limited purpose of serving as evidentiary basis for future ACRM filings for the affected Arizona-American water districts.

By Procedural Order issued March 29, 2005, Arizona-American was directed to file a new application indicating the relief sought regarding the ACRM, and to consolidate the new application with those existing dockets from Decision No. 67093 that would be affected by the specific relief request in its filing.

On April 15, 2005, the Company filed an application (Docket No.W-01303A-05-0280) for authority to implement ACRMs for its Agua Fria Water, Sun City West Water, Havasu Water, and Tubac Water Districts. On May 4, 2005, the Company filed a Motion to Delete the Tubac Water District from its application. By Procedural Order issued May 6, 2005, the Company's request to delete the Tubac Water District from its application was approved.

On November 14, 2005, the Commission issued Decision No. 68310 granting Arizona-American Water Company's application for authority to implement an Arsenic Cost Recovery Mechanism and a Havasu District Arsenic Impact Fee Tariff subject to the terms and conditions contained in that Decision.

On April 21, 2006, Arizona-American Water Company, Inc. filed an application with the Commission requesting authorization to implement Step-One of the ACRM for its Agua Fria water district. On June 29, 2006, in Decision No. 68825, the Commission authorized Arizona-American's request to implement Step-One of the ACRM for its Agua Fria Water District.

On October 2, 2006, the Residential Utility Consumer Office ("RUCO") filed its report on its audit of the ACRM for this instant case.

#### Authorization for an Arsenic Cost Recovery Mechanism (Decision No. 68310)

Decision No. 68310 conditioned approval of an ACRM surcharge on the following criteria:

- 1. Arizona-American shall comply with all requirements discussed in this Order as a condition of approval of the Arsenic Cost Recovery Mechanism.
- 2. Arizona-American Water Company shall file a plan with Docket Control as a compliance item in this docket by December 31, 2005, that describes how the Company expects to attain and maintain a capital structure (equity, long-term debt, and short-term debt) with equity representing between 40 and 60 percent of total capital.
- 3. Arizona-American Water Company shall file, by April 1<sup>st</sup> of each year subsequent to any year in which it collects surcharges under an ACRM, a report with Docket

Control as a compliance item in this docket showing the Company's ending capital structure by month for the prior year.

- 4. Arizona-American Water Company shall modify the rate base calculation for the Havasu Water District to explicitly show a deduction for Arsenic Impact Fee collections.
- 5. That as part of the Earnings Test schedule filed in support of the ACRM, Arizona-American Water Company shall incorporate adjustments conforming to Decision No. 67093.
- 6. Arizona-American Water Company shall file the schedules discussed in its application, as modified by Staff's recommendations herein. Microsoft Excel or compatible electronic versions of the filings and all work papers should be filed concurrently with all ACRM filings.
- 7. Arizona-American Water Company shall file permanent rate applications for its Sun City West, Agua Fria, and Havasu districts by no later that April 30, 2008, based on a 2007 test year.
- 8. For the Havasu District, Arizona-American Water Company shall file with Docket Control as a compliance item in this docket by January 31<sup>st</sup> of each year, an annual calendar year status report, until the AIF Tariff is no longer in effect. The status report shall contain a list of all customers that have paid the AIF, the amount each customer has paid, the amount of money spent from the AIF, and a list of all facilities that have been installed with funds from the AIF Tariff.
- 9. Arizona-American Water Company shall file the schedules and information described above, as well as any additional relevant data requested by Staff, as part of any request for an Arsenic Cost Recovery Mechanism step increase.
- 10. Directed Staff and the Company to open a new proceeding<sup>2</sup> to examine other forms of mitigation of the ACRM for the Havasu system, including the use of hook-up fees for adjacent systems due to the Commission's concerned about the impact on the bills of customers served by the Havasu system from the implementation of the ACRM.

# Filing Requirements Compliance (Decision No. 68310)

Staff performed an examination of the Sun City West Water District ACRM filing and concluded that it conforms to the requirements specified in Decision No. 68310.

<sup>&</sup>lt;sup>2</sup> Docket No W-01303A-05-0890 is addressing this issue. A hearing was held on May 8, 2006 and the matter is under consideration by the Hearing Division.

Arizona-American's ARCM filing includes the following schedules that conform to the methodologies required by Decision No. 66400 and adopted by Decision No. 68310.

- 1. Balance Sheet dated June 30, 2006.
- 2. Income Statement period ending June 30, 2006.
- 3. Income Statement Adjustments (Earnings Test) to conform to Decision No. 67093.
- 4. Rate Review a rate review filing for the Sun City West Water District.
- 5. Arsenic Revenue Requirement an arsenic revenue requirement calculation for Step-One.
- 6. Surcharge Calculation a detailed surcharge calculation.
- 7. Rate Base a schedule showing the elements and the calculation of the rate base.
- 8. CWIP Ledger a ledger showing the construction work in progress account.
- 9. 4-Factor Allocation for June 30, 2006 a schedule showing the allocation for all of the Arizona-American Water Company Districts.
- 10. Typical Bill Analysis ACRM Step-1 A typical bill analysis showing the effects on residential customers at various consumption levels including the Average Residential use of 10,020 gallons.

The ACRM schedules provide a basis for the calculation of the surcharge based on financial records and an Earnings Test Schedule which limits the ACRM surcharge when the resulting calculation would result in a rate of return exceeding that authorized in Decision No. 67093.

Arizona-American filed a plan with Docket Control on November 30, 2005, that describes how it expects to attain and maintain a capital structure (equity, long-term debt, and short-term debt) with equity representing between 40 and 60 percent of total capital.

Arizona-American docketed its annual AIF compliance report on February 2, 2006, for the Havasu District containing a list of all customers that have paid the AIF, the amount each customer has paid, the amount of money spent from the AIF, and a list of all facilities that have been installed with funds from the AIF Tariff.

## Staff's Adjustments to Company Schedules

Staff reviewed the Company's invoices and found that some invoices should be removed because they were not incurred for arsenic treatment plant as discussed in detail in the attached Engineering Memorandum. A Company provided work paper<sup>3</sup> indicated that the total cost of the project (i.e., plant and allocated labor costs) was \$134,568. Staff removed the plant and related allocation of labor costs. The adjustment reduced Arsenic Treatment Plant by \$134,568 from \$13,797,494 to \$13,662,926 as shown on CSB-1.

The adjustment to Arsenic Treatment Plant also reduced depreciation expense by \$6,756 from \$373,138 to \$366,382 also shown on CSB-1. Staff's depreciation adjustment was calculated based on the Commission authorized depreciation rates by account.

The adjustments to plant and depreciation expense reduced the Step-One surcharge revenue requirement by \$24,575 from \$1,833,754 to \$1,809,180 as shown on CSB-2 and CSB-3.

Staff's adjusted Step-One ACRM surcharge revenue requirement reduces the Company proposed monthly minimum surcharge per equivalent billing unit (5/8-inch meter) from \$3.75 to \$3.70 and the commodity surcharge rate from \$0.4654 to \$0.4592 per 1,000 gallons.

The Staff recommended Step-One ACRM surcharge rates would increase the average monthly residential customer bill by \$8.31 (or 48.85 percent) from \$17.01 to \$25.32 as shown on CSB-4.

#### RUCO's Analysis and Adjustments to Company's Schedules

RUCO removed costs related to refurbishing a well that it determined was not related to arsenic treatment plant. RUCO's report states that "The Company agrees that the Task order, related AFUDC, and overhead in the amount of \$101,044 should be removed from the ACRM filing." The adjustment reduced Arsenic Treatment Plant by \$101,044 from \$13,797,494 to \$13,696,450.

The adjustment to Arsenic Treatment Plant also reduced depreciation expense by \$3,334 from \$373,138 to \$369,804. RUCO's depreciation adjustment was calculated using a composite depreciation rate of 2.70 percent.

The adjustments to plant and depreciation expense reduced the Step-One ACRM surcharge revenue requirement by \$14,030 from \$1,833,754 to \$1,819,724.

RUCO recommends a \$3.72 surcharge for the monthly minimum and a \$0.4620 per 1,000 gallons on the commodity rate.

<sup>&</sup>lt;sup>3</sup> Excel file name: CWIP Lgr & Depreciation .xls; Worksheet name: ACRM Depreciation Rate

#### **Discussion of Well Costs**

Staff and RUCO both removed costs related to the well. Staff determined that the well cost is related to the Company's source of water production and not part of the arsenic treatment facility. A Company provided work paper indicated that the total cost of the project was \$134,568 (i.e., \$101,044 in plant and \$33,523 in allocated labor costs). Staff removed the total cost of the well project as calculated and reported by the Company, and RUCO removed the plant cost absent the related allocation of labor. Therefore, Staff recommends adoption of its adjustment because it reflects removal of all the non-arsenic related costs.

Staff and RUCO removed depreciation expense related to the disallowed well of \$6,756 and \$3,334, respectively. Staff recommends its depreciation expense over RUCO's because it recognizes the Commission authorized depreciation rates by account and Staff's recommended arsenic treatment plant balances.

#### **Conclusion and Recommendations**

Staff concludes that the Company's Step-One ACRM filing for its Sun City West Water District, as adjusted, is complete and in accordance with Decision No. 68310.

Staff recommends that the Company file with the Commission an arsenic removal surcharge tariff consistent with ACRM Schedule CSB-4.

Staff recommends that Arizona-American Sun City West Water District notify its customers of the arsenic cost recovery surcharge tariff approved herein within 30 days of the effective date of this Decision.

Staff recommends that in the event that Arizona-American fails to file a permanent rate application for its Sun City West Water system by April 30, 2008, based on a 2007 test year as required by Decision No 66310, the Arsenic Cost Recovery Mechanism surcharge then in place shall be automatically discontinued.

Ernest G. Johnson

Director

Utilities Division

EGJ:CSB:lhm\DR

Originator: Crystal S. Brown

Arizona-American Water Company Sun City West District Docket No. W-01303A-05-0280

#### **RATE DESIGN**

	Pres	ompany ent Rates at Surcharge	Pro	npany posed charge	Recom	taff mended harge
Monthly Customer Charge	•	F 07	•	0.75	^	0.70
5/8" Meter	\$	5.87	\$	3.75	\$	3.70
Commodity						
Commodity Rate 0 to 4,000 gallons		0.850		0.4654		0.4592
Commodity Rate 4,001 to 15,000 gallons		1.285		0.4654		0.4592
Commodity Rate 15,001 gallons and over		1.551		0.4654		0.4592
Average Customer Water Usage (gallons)		10,023		10,023		10,023
Typical Residential Bill						
Under Present Rates Without Surcharge	\$	17.01				
Under Present Rates With Company Proposed Surcharge			\$	25.42		
Under Present Rates With Staff Recommended Surcharge					\$	25.31

CURRENT RATES INCLUDING SURCHARGE - Per Company  Monthly Customer Charge	Company Present Rates Without Surcharge	Company Proposed Surcharge	Company Total
5/8" Meter	\$ 5.87	\$ 3.75	\$ 9.62
Commodity			
Commodity Rate 0 to 4,000 gallons	· 0.850	0.4654	\$ 1.32
Commodity Rate 4,001 to 15,000 gallons	1.285	0.4654	\$ 1.75
Commodity Rate 15,001 gallons and over	1.551	0.4654	\$ 2.02

CURRENT RATES INCLUDING SURCHARGE - Per Staff  Monthly Customer Charge	Company Present Rates Without Surcharge	Staff Recommended Surcharge	Staff Total
5/8" Meter	\$ 5.87	\$ 3.70	\$ 9.57
Commodity			
Commodity Rate 0 to 4,000 gallons	0.850	0.4592	\$ 1.31
Commodity Rate 4,001 to 15,000 gallons	1.285	0.4592	\$ 1.74
Commodity Rate 15,001 gallons and over	1.551	0.4592	\$ 2.01

Arizona American Water Company Sun City West Water District Docket No. W-01303A-05-0280, et.al.

# ARSENIC TREATMENT PLANT AND RELATED DEPRECIATION EXPENSE

Composite <u>Rate</u>

Line	o.		٩	Adjusted Total					Adjusted Total		Annual	
N N	.4			Per		Allocate	Total	Staff	Per	Appvd.	Deprec.	ပိ
- 0	Description	W.O.	OI	Company	প্ল	Eng. & Design	Project	Adjustments	Staff )	lepr. Rate	Expense	
1 W 4	SCW WP1 - Engineering & Design	50028304	↔	2,339,776								
- 1		2000	€\$	3,079,366								
o 00												
7		50072958	G	4,206,012	59.64%	, \$ 1,395,424	\$ 5,601,436		5,601,436	1.67% \$	93,544	
7		50072959		2,735,503	38.79%		\$ 3,643,058	٠,	3,643,058	4.00%	145,722	
12		50072960		9,868	0.14%	₩	\$ 13,142	•	13,142	4.02%	528	
5	3 345 - SCW WP1 Power Oper. Equip.	50072961		101,044	1.43%	69	\$ 134,568	(134,568)	(0)	5.02%	9	_
14			ક	7,052,428	100%	, 2,339,776	9,392,204	\$ (134,568) \$	9,257,636		239,795	,
15												
16		50064059	↔	1,581,364	43.14%	\$ 319,055	\$ 1,900,419	<del>.,</del>	1,900,419	4.00%	76,017	
17		50072164		991,612	27.05%	ιν <del>63</del>	1,191,679		1,191,679	1.53%	18,233	
18		50072167		100,354	2.74%	₩	120,601	·	120,601	10.30%	12,422	
2	304 - SCW WP2 Struct. & Improv.	50072182		992,370	27.07%	\$ 200,220	1,192,590		1,192,590	1.67%	19,916	
21			s	3,665,700	100%	. \$ 739,590	\$ 4,405,290		4,405,290	\$	126,588	
2,5			€>	10,718,128		\$ 3,079,366	\$ 13,797,494	\$ (134,568) \$	13,662,926	8	366,382	
8												
2 2								i i		•		
7 6	0							Arsenic Plant Rate Base - Per Company \$13,797,494	nic Plant Rate Base - Per Company	Company \$	13,797,494	
27									Staff's Ad	Staffs Adjustment S	\$ 13,002,920	ı
25												
25												
35								Depreciation Expense - Per Company	opense - Per (	Company \$	373,138	
'n								Depreciati	Depreciation Expense - Per Staff	Per Staff \$		ſ
3,									Staffs Ad	Staff's Adjustment \$	6,756	ì
સંસ્	<b></b>											
35	1 Decision 67093											

Arizona-American Water Company Sun City West Water District Docket No. W-01303A-05-0280, et.al.

		[A]	[B]	[C]
Line		Per	Staff	Per
<u>No.</u>		Company	Adjustments	Staff
1	Arsenic Plant Revenue Requirement			
2	Arsenic Plant in Service/Rate Base	\$13,797,494	\$ (134,568)	\$ 13,662,926
3	Depreciation rate	2.70439%	-0.049%	2.66%
4	Depreciation expense	373,138	(10,329)	362,809
5	Depreciation expense net of tax savings <sup>1</sup>	229,112	(6,342)	222,770
6	Recoverable O&M costs	-	-	-
7	Recoverable O&M costs net of tax savings <sup>1</sup>			
8	Arsenic Operating Income	\$ (229,112)	\$ 6,342	\$ (222,770)
9	Rate of return	<i>-</i> 1.66%	(0)	-1.63%
10	Required Rate of Return <sup>2</sup>	6.50%	-	6.50%
11	Required Operating Income	896,837	8,747	888,090
12	Operating Income deficiency	1,125,949	15,089	1,110,860
13	Gross revenue conversion factor <sup>2</sup>	1.62863	•	1.62863
14	Revenue deficiency	\$ 1,833,754	\$ 24,575	\$ 1,809,180

16 17

<sup>3</sup>38.5986 % tax rate per Dec. 67093

<sup>2</sup>Decision no. 67093

23

34 35

		otal 576	133 24,003	132,231 98,450	9,116	253			904,590					
Ξ		ement Annual Total 6 637,576	24	132 98	o ←				904					
		d Incr	3.70 9.43	0.20 9.63	51.17	104.35	22.18	33.27 44.36						
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E		Equivalent <u>Meters</u> 14,37	•	2 2					20					
		E S												
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	_	nated ners at <u>nn-07</u> 14,388	212	546 277	<del>ر</del> ة د	1 ←			15,445	1,809,180				
[8]	Total  Gallons Sold 1,853,307 2,086,523 233,216 12.58% 1,969,915	Estimated Customers at 30-Jun-07 14,388								4,8				
	ners 5,320 5,349 29 0.19%	rage mers at <u>un-06</u> 14,361	212	545 277	5 0	1 ←		. ,	5,416	113)	· • • • • • • • • • • • • • • • • • • •			
[Ā]	8	Average Customers at 30-Jun-06 14,361								Col A Lı ?) ÷ 2)	រក 2 Month៖	(8)		42)
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	wth Jun. 2005 (Year 1) Jun. 2006 (Year 2) Year 2 minus Year 1 Percentage Change Avg Gallons (Col B Ln 1 + Col B Ln 2 + 2)	Mete 5/8-inch	3/4-inch 1-Inch	1.5-Inch 2-Inch	3-Inch 4-Inch	6-Inch	4-Inch Fire	o-Inch Fire 8-Inch Fire	Total	Calculation of Surcharge Total costs to be recovered (Sch. 5 Col A Lr Minimum Revenue (Col B Ln 33 + 2) Commodity Revenue (Col B Ln 33 + 2)	Monthly Increment Per Equivalent Meter Equivalent Meters (Col F Ln 29 × 12 Months	Minimum Surcharge (Ln 34 + Ln 38)	Average Gallons (Col B Ln 5)	Commodity Surcharge (Ln 35 + Ln 42)
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# MEMORANDUM

DATE

September 27, 2006

TO:

Crystal Brown

Public Utilities Analyst V

FROM:

D. Hains, P. E. DH

Utilities Engineer

RE:

Arizona-American Water Company Sun City West Water District

**ACRM Step-One Surcharge Filing** 

(Docket No. W-01303 A-05-0280; WS-01303 A-02-0867; - W-S-01303

A-02-02869; WS-01303 A-02-0870)

#### Introduction

Arizona-American Water Company Sun City West Water District ("Sun City West" or "Company") has filed a Step-One Surcharge ACRM application. An inspection and evaluation of the Company's Sun City West arsenic treatment systems was conducted by Dorothy Hains, Water Utilities Engineer, in the accompaniment of Ed Radwanski and Peter Keenan, representatives from the American Water Company parent of Arizona-American Water Company, on August 28, 2006.

#### **Treatment Systems**

Based on the arsenic levels and flow capacities of its wells, the Company concluded that two different types of arsenic treatment should be employed to reduce the level of arsenic produced by its wells. The following table lists the arsenic and flow capacities of the wells in the Sun City West systems. As can be seen, the majority of the wells listed contain arsenic levels exceeding  $10 \,\mu\text{g/l}$ .

Well ID	ADWR Well Registration #	Average Arsenic¹ (μg/l)	Maximum Arsenic¹ (μg/l)	Flow in gallons per minute ("gpm")
1.1	55-547409	25.7	34	1,240
1.2	55-610217	21.0	22	1,050
1.3	55-612963	15.2	20	900
1.42	55-205590	27.8 <sup>3</sup>	34 <sup>3</sup>	1,4004
1.5	55-610220	25.0	30	900
2.1	55-547408	6.6	10	890
2.2	55-610215	11.6	20	775
2.3	55-610214	8.3	10	970

ſ	2.4	55-520840	19.3	25	900
Γ	2.5	55-612959	13.7	17	930

- Notes: 1. An average arsenic level for each well was determined based on approximately 10 water quality samples collected between 1995 and 2002.
  - 2. Because the well casing collapsed in 2005 a new well No. 1.4 was drilled to replace the collapsed Well # 1.4 (DWR #55-610219).
  - 3. The arsenic level listed is for the old collapsed well No.1.4 (DWR #55-610219). Initial arsenic test results for the new well No.1.4 show its arsenic level is  $26 \mu g/l$ .
  - #4. The well pump capacity listed is for the new well. The collapsed well pump capacity was 1,000 gpm.

#### I. Arsenic Treatment Plant #1

Groundwater from Well Nos. 1.1, 1.2, 1.3, 1.4, and 1.5 will be treated by adding an initial pH adjustor, sodium hypochlorite (NaOCl) and ferric chloride (FeCl<sub>3</sub>), followed by filtration, blending and a final pH adjustment and disinfection by NaOCl before the treated water is delivered to customers. The wastewater from backwashing the filter will be treated with polymer to thicken the sludge before it is either hauled away to the landfill or discharged to the sewer collection system.

#### II. Arsenic Treatment Plant #2

Arsenic levels in Well No. 2.1 and 2.3 are below the standards, therefore no treatment was required, water produced by these wells is blended with treated water from Well Nos. 2.4 and 2.5. Groundwater from Well Nos. 2.4 and 2.5 will be treated by NaOCl, followed by adsorption to remove arsenic by Severn Trent Bayoxide E-33 media. The treated water is blended with the untreated water from Well No. 2.1, 2.2 and 2.3 before it is delivered to customers. Wastewater from backwashing the media will be deposited of in an on-site backwash equalization tank, the liquid is then pumped to the sewer collection system.

Final treated water samples from both treatment plants have been tested separately and test results show that arsenic levels in the final treated water are below the new arsenic standard.

#### Costs

The Company has estimated its total construction cost to be \$13,797,494. Staff found \$120,744 expenses for Well No. 1.4 include in the \$13,797,494. Based on the data from 2005 Annual Report, Staff calculated the system performance and concludes that Well No. 1.4 replacement is a function of source production, not part of arsenic treatment. Therefore, Staff recommends that Well #1.4 be removed from the \$13,797,494. The itemized costs are listed below:

Acct #	Description	Plant #1 Company's Cost (\$)	Plant #2 Company's Cost (\$)	Company's Total Cost (\$)	Staff Adjusted Cost (\$) <sup>1</sup>	Total
	Engineering & Design <sup>2</sup>	2,339,776	739,590	3,079,366		
304	Structure & Improvement	5,601,436	1,192,590	6,794,026	(11,911)	6,782,115
320	Water Treatment Equipment	3,643,058	1,900,419	5,543,477	(7,747)	5,535,730
339	Other Plant & Equipment	13,142	0	13,142	(28)	13,114
345	Power Operation Equipment	134,568	0	134,568	(286) (100,773)	33,509
331	Transmission & Distribution Mains	0	1,191,679	1,191,679		1,191,679
346	Communication Equipment	0	120,601	120,601		120,601
	Total			13,797,494	(120,744)	13,676,750

Staff believes that these costs as adjusted by Staff are reasonable and the plant additions appropriate. Staff determined that this plant was in service at the time of its inspection.

#### **Summary**

#### I. Recommendations:

1. Staff recommends that \$120,744 which was associated with the Well 1.4 work be removed from the ARCM filing because this plant was not required for arsenic treatment.

#### II. Conclusions:

1. Staff believes that the arsenic treatment plant costs as adjusted by Staff are reasonable and the plant additions appropriate. Staff determined that this plant was in service at the time of its inspection.

<sup>&</sup>lt;sup>1</sup> The Company stated that \$19,971 and \$100,773 were for Well No. 1.4 replacement work, and the Company agreed that those costs should be removed from ACRM (the total of \$19,971 plus \$100,773 is \$120,744). The Company listed \$19,971 in the expense for Plant #1 Engineering Design cost and \$100,773 was listed in Account #345.

<sup>2</sup> The Company stated that these expanses had been allocated in all accounts. The Company allocated 59.64% of

<sup>&</sup>lt;sup>2</sup> The Company stated that these expanses had been allocated in all accounts. The Company allocated 59.64% of Engineering & Design ("ED") expense to Account # 304, 38.79% of ED expense to Account # 320, 0.14% of ED expense to Account #339 and 1.43% of ED expense to Account #345.

#### BEFORE THE ARIZONA CORPORATION COMMISSION 1 2 JEFF HATCH-MILLER Chairman WILLIAM A. MUNDELL 3 Commissioner 4 MIKE GLEASON Commissioner 5 KRISTIN K. MAYES Commissioner 6 BARRY WONG Commissioner 7 IN THE MATTER OF THE APPLICATION DOCKET NOS. W-01303A-05-0280 8 OF ARIZONA-AMERICAN WATER WS-01303A-02-0867 9 COMPANY, AN ARIZONA WS-01303A-02-0869 CORPORATION, FOR AUTHORITY TO WS-01303A-02-0870 10 IMPLEMENT AN ARSENIC COST RECOVERY MECHANISM FOR ITS SUN 11 CITY WEST WATER DISTRICT DECISION NO. 12 13 14 Open Meeting October 17, 2006 15 Phoenix, Arizona 16 BY THE COMMISSION: 17 INTRODUCTION 18 Pursuant to Decision No. 68310<sup>1</sup>, Arizona-American Water Company, Inc. ("Arizona-19 American" or "Company") filed an application on August 30, 2006, with the Arizona Corporation 20 Commission ("Commission") requesting authorization to implement Step-One of the Arsenic Cost 21 Recovery Mechanism ("ACRM") for its Sun City West Water District. The average residential 22 customer bill would increase by approximately \$8.41 (or 49.44 percent) from \$17.01 to \$25.42. 23 On January 23, 2001, the United States Environmental Protection Agency reduced the 24 drinking water standard for arsenic from 50 parts per billion ("ppb") to 10 ppb. All community 25 water systems and non-transient non community water systems needed to comply with the new 26 federal rule by the January 23, 2006 deadline. 27

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Dated November 14, 2005

On November 22 and December 13, 2002, the Company filed applications with the Arizona Corporation Commission ("Commission") for fair value determinations of its utility plant and for permanent rate increases for five of its districts (Sun City West Water and Wastewater, Sun City Water and Wastewater, Havasu and Mohave Water, Agua Fria Water and Wastewater, and Tubac Water). On June 30, 2004, the Commission issued Decision No. 67093 establishing permanent rates for these five districts.

On February 15, 2005, the Commission issued Decision No. 67593 granting the Company's request to reopen the record in Decision No. 67093 for the limited purpose of serving as evidentiary basis for future ACRM filings for the affected Arizona-American water districts.

By Procedural Order issued March 29, 2005, Arizona-American was directed to file a new application indicating the relief sought regarding the ACRM, and to consolidate the new application with those existing dockets from Decision No. 67093 that would be affected by the specific relief request in its filing.

On April 15, 2005, the Company filed an application (Docket No.W-01303A-05-0280) for authority to implement ACRMs for its Agua Fria Water, Sun City West Water, Havasu Water, and Tubac Water Districts.

On May 4, 2005, the Company filed a Motion to Delete the Tubac Water District from its application.

By Procedural Order issued May 6, 2005, the Company's request to delete the Tubac Water District from its application was approved

On November 14, 2005, the Commission issued Decision No. 68310 granting Arizona-American Water Company's application for authority to implement an Arsenic Cost Recovery Mechanism and a Havasu District Arsenic Impact Fee ("AIF") Tariff subject to the terms and conditions contained in that Decision.

On April 21, 2006, Arizona-American Water Company, Inc. filed an application with the Commission requesting authorization to implement Step-One of the ACRM for its Agua Fria water district. On June 29, 2006, in Decision No. 68825, the Commission authorized Arizona-American's request to implement Step-One of the ACRM for its Agua Fria Water District.

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On October 2, 2006, the Residential Utility Consumer Office ("RUCO") filed its report on its audit of the ACRM to the instant case.

# Authorization for an Arsenic Cost Recovery Mechanism (Decision No. 68310)

Decision No. 68310 conditioned approval of an ACRM surcharge on the following criteria:

- 1. Arizona-American shall comply with all requirements discussed in this Order as a condition of approval of the Arsenic Cost Recovery Mechanism.
- 2. Arizona-American Water Company shall file a plan with Docket Control as a compliance item in this docket, by December 31, 2005, that describes how the Company expects to attain and maintain a capital structure (equity, long-term debt, and short-term debt) with equity representing between 40 and 60 percent of total capital.
- 3. Arizona-American Water Company shall file, by April 1<sup>st</sup> of each year subsequent to any year in which it collects surcharges under an ACRM, a report with Docket Control as a compliance item in this docket showing the Company's ending capital structure by month for the prior year.
- 4. Arizona-American Water Company shall modify the rate base calculation for the Havasu Water District to explicitly show a deduction for Arsenic Impact Fee collections.
- 5. That as part of the Earnings Test schedule filed in support of the ACRM, Arizona-American Water Company shall incorporate adjustments conforming to Decision No. 67093.
- 6. Arizona-American Water Company shall file the schedules discussed in its application, as modified by Staff's recommendations herein. Microsoft Excel or compatible electronic versions of the filings and all work papers should be filed concurrently with all ACRM filings.
- 7. Arizona-American Water Company shall file permanent rate applications for its Sun City West, Agua Fria, and Havasu districts by no later that April 30, 2008, based on a 2007 test year.
- 8. For the Havasu District, Arizona-American Water Company shall file with Docket Control as a compliance item in this docket by January 31<sup>st</sup> of each year, an annual calendar year status report, until the AIF Tariff is no longer in effect. The status report shall contain a list of all customers that have paid the AIF, the amount each customer has paid, the amount of money spent from the AIF, and a list of all facilities that have been installed with funds from the AIF Tariff.

- 9. Arizona-American Water Company shall file the schedules and information described above, as well as any additional relevant data requested by Staff, as part of any request for an Arsenic Cost Recovery Mechanism step increase.
- 10. Directed Staff and the Company to open a new proceeding to examine other forms of mitigation of the ACRM for the Havasu system, including the use of hook-up fees for adjacent systems due to the Commission's concerned about the impact on the bills of customers served by the Havasu system from the implementation of the ACRM.

# **Staff Analysis**

#### **ACRM Schedules**

The Company's Sun City West includes the following schedules.

- 1. Balance Sheet dated June 30, 2006.
- 2. Income Statement period ending June 30, 2006.
- 3. Income Statement Adjustments (Earnings Test) to conform to Decision No. 67093.
- 4. Rate Review a rate review filing for the Sun City West Water District.
- 5. Arsenic Revenue Requirement an arsenic revenue requirement calculation for Step-One.
- 6. Surcharge Calculation a detailed surcharge calculation.
- 7. Rate Base a schedule showing the elements and the calculation of the rate base.
- 8. CWIP Ledger a ledger showing the construction work in progress account.
- 9. 4-Factor Allocation for June 30, 2006 a schedule showing the allocation for all of the Arizona-American Water Company Districts.
- 10. Typical Bill Analysis ACRM Step-1 A typical bill analysis showing the effects on residential customers at various consumption levels including the Average Residential use of 10,020 gallons.

Staff concluded that the filed schedules conform with the methodologies originally required by Decision No. 66400 and that were subsequently adopted by Decision No. 68310. Staff concluded that the Company's Step-One ACRM filing for its Sun City West Water District is complete and in accordance with Decision No. 68310.

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The ACRM schedules provide for the calculation of a surcharge based on financial records and an Earnings Test Schedule that limit the ACRM surcharge revenue to an amount that would not result in a rate of return exceeding that authorized in Decision No. 67093.

Authorization of the Company's requested ACRM in Decision No. 68310 was conditioned on three other items.

- 1. Arizona-American Water Company shall file a plan with Docket Control as a compliance item in this docket by December 31, 2005, that describes how the Company expects to attain and maintain a capital structure (equity, long-term debt, and short-term debt) with equity representing between 40 and 60 percent of total capital. The Company docketed an equity plan on November 30, 2005.
- 2. For the Havasu District, Arizona-American Water Company shall file with Docket Control as a compliance item in this docket by January 31<sup>st</sup> of each year, an annual calendar year status report, until the AIF Tariff is no longer in effect. The status report shall contain a list of all customers that have paid the AIF, the amount each customer has paid, the amount of money spent from the AIF, and a list of all facilities that have been installed with funds from the AIF Tariff. The Company docketed an AIF compliance report on February 2, 2006.
- 3. The Commission is concerned about the impact on the bills of customers served by the Havasu system from the implementation of the ACRM. Consequently, we direct Staff and the Company to open a new proceeding to examine other forms of mitigation of the ACRM for the Havasu system, including the use of hook-up fees for adjacent systems due to the Commission's concerned about the impact on the bills of customers served by the Havasu system from the implementation of the ACRM. Compliance with this condition is met by Docket No. W-01303A-05-0890.<sup>2</sup>

# Staff Adjustments to Company's Schedules Adjustments

Staff reviewed the Company's invoices and found that some invoices should be removed because they were not incurred for arsenic treatment plant. Staff removed the plant and related allocation of labor costs. The adjustment reduced Arsenic Treatment Plant by \$134,568 from \$13,797,494 to \$13,662,926.

The adjustment to Arsenic Treatment Plant also reduced depreciation expense by \$6,756 from \$373,138 to \$366,382. Staff's depreciation adjustment was calculated based on the Commission authorized depreciation rates by account.

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<sup>&</sup>lt;sup>2</sup> A hearing was held on May 8, 2006, and the matter is under consideration by the Hearing Division.

The adjustments to plant and depreciation expense reduced the Step-One ACRM surcharge revenue requirement by \$24,575 from \$1,833,754 to \$1,809,180.

The Staff recommended Step-One ACRM surcharge rates would reduce the Company proposed monthly minimum surcharge per equivalent billing unit (5/8-inch meter) from \$3.75 to \$3.70 and the commodity surcharge rate from \$0.4654 to \$0.4592 per 1,000 gallons.

The Staff recommended Step-One ACRM surcharge rates would increase the average monthly residential customer bill by \$8.30 (or 48.79 percent) from \$17.01 to \$25.31.

Staff concluded that the Company's Step-One ACRM filing for its Sun City West Water District, as adjusted, is complete and in accordance with Decision No. 68310.

Staff recommended that the Company file with the Commission an arsenic removal surcharge tariff consistent with ACRM Schedule CSB-4.

Staff recommended that Arizona-American Sun City West Water District notify its customers of the arsenic cost recovery surcharge tariff approved herein within 30 days of the effective date of this Decision.

Staff recommended that in the event that Arizona-American fails to file a permanent rate application for its Sun City West Water system by April 30, 2008, based on a 2007 test year as required by Decision No 66310, the Arsenic Cost Recovery Mechanism surcharge then in place shall be automatically discontinued.

# RUCO's Analysis and Adjustments to Company's Schedules

RUCO removed costs related to refurbishing a well that it determined was not related to arsenic treatment plant. RUCO's report states that "The Company agrees that the Task order, related AFUDC, and overhead in the amount of \$101,044 should be removed from the ACRM filing." The adjustment reduced Arsenic Treatment Plant by \$101,044 from \$13,797,494 to \$13,696,450.

The adjustment to Arsenic Treatment Plant also reduced depreciation expense by \$3,334 from \$373,138 to \$369,804.

The adjustments to plant and depreciation expense reduced the Step-One ACRM surcharge revenue requirement by \$14,030 from \$1,833,754 to \$1,819,724. RUCO's depreciation adjustment was calculated using a composite depreciation rate of 2.70 percent.

RUCO recommends a \$3.72 surcharge for the monthly minimum and a \$0.4620 per 1,000 gallons on the commodity rate.

#### **Discussion of Well Costs**

Staff and RUCO both removed costs related to the well. Staff determined that the well cost is related to the Company's source of water production and not part of the arsenic treatment facility. A Company provided work paper indicated that the total cost of the project was \$134,568 (i.e., \$101,044 in plant and \$33,523 in allocated labor costs). Staff removed the total cost of the project stated by the Company, and RUCO removed the plant cost absent the related allocation of labor. Therefore, Staff recommends adoption of its adjustment because it reflects removal of all the non-arsenic related costs.

We concur with Staff that the appropriate amount to be removed for the well is \$134,568. This amount reflects the total cost of the well as calculated and reported by the Company.

Staff and RUCO removed depreciation expense related to the disallowed well of \$6,756 and \$3,334, respectively. Staff recommended its depreciation expense over RUCO's because it recognized the Commission authorized depreciation rates by account and Staff's recommended arsenic treatment plant balances.

We concur with Staff's depreciation expense calculation.

Having considered the entire record herein and being fully advised in the pre-

Having considered the entire record herein and being fully advised in the premises, the Commission finds, concludes, and orders that:

# FINDINGS OF FACT

1. Pursuant to Decision No. 68310, the Company seeks an arsenic cost recovery mechanism surcharge tariff in this proceeding authorizing a monthly surcharge per customer to aid

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the Company in its efforts to comply with the EPA's new drinking water standard for arsenic from 50 ppb to 10 ppb which went into effect on January 23, 2006.

Pursuant to Decision No. 68310, the Company filed the required schedules prior to the implementation of the ACRM. 4

2.

- Staff's adjustments to the application are reasonable and appropriate and should be adopted.
- Arizona-American shall file a permanent rate application for its Sun City West, 4. Agua Fria, and Hayasu Water Districts by no later than May 31, 2008, based on a 2007 test year.

#### **CONCLUSIONS OF LAW**

- 1. The Company is a public water service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §§40-250 and 40-252.
- The Commission has jurisdiction over the Company and of the subject matter of the 2. application.
- Approval of an arsenic cost recovery mechanism is consistent with the 3. Commission's authority under the Arizona Constitution, Arizona ratemaking statutes, and applicable case law.
- 4. It is in the public interest to approve the Company's request for implementation of the ACRM.

#### **ORDER**

IT IS THEREFORE ORDERED that the application by Arizona-American Sun City Water District is approved as discussed herein.

IT IS FURTHER ORDERED that the application by Arizona-American Sun City Water District for approval of an arsenic cost recovery mechanism surcharge tariff shall be in accordance with the attached ACRM Schedule CSB-4.

IT IS FURTHER ORDERED that Arizona-American shall notify it customers of the arsenic cost recovery surcharge tariff approved herein within 30 days of the effective date of this Decision.

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IT IS FURTHER ORDERED that in the event that Arizona-American fails to file a new 1 2 rate case application for its Sun City West Water District by May 31, 2008, based on a 2007 test 3 year, the Arsenic Cost Recovery Mechanism surcharge then in place shall be automatically discontinued. 4 5 IT IS FURTHER ORDERED that this Decision shall become effective immediately. 6 BY THE ORDER OF THE ARIZONA CORPORATION COMMISSION 7 8 9 CHAIRMAN COMMISSIONER 10 11 12 COMMISSIONER COMMISSIONER COMMISSIONER 13 14 IN WITNESS WHEREOF, I BRIAN C. McNEIL, Executive Director of the Arizona Corporation Commission, have 15 hereunto, set my hand and caused the official seal of this Commission to be affixed at the Capitol, in the City of 16 Phoenix, this \_\_\_\_\_\_, 2006. 17 18 19 BRIAN C. McNEIL **Executive Director** 20 21 DISSENT: 22 23 DISSENT: 24 EGJ:CSB:lhm\DR 25 26 27 28

SERVICE LIST FOR: Arizona-American Water Company 1 DOCKET NOS. W-01303A-05-0280, et al. 2 3 Mr. Craig A. Marks Arizona-American Water Company 4 101 Corporate Center 19820 North 7th Street, Suite 201 5 Phoenix, Arizona 85024 6 Mr. Ernest G. Johnson 7 Director, Utilities Division Arizona Corporation Commission 8 1200 West Washington Phoenix, Arizona 85007 9 10 Mr. Christopher C. Kempley Chief Counsel 11 Arizona Corporation Commission 1200 West Washington 12 Phoenix, Arizona 85007 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27

Schedule CSB-4

Arizona-American Water Company Sun City West District Docket No. W-01303A-05-0280

#### **RATE DESIGN**

	Company Present Rates		Company Proposed Surcharge		Staff Recommended	
Monthly Customer Charge	Without Surcharge		Suicharge		Surcharge	
5/8" Meter	\$	5.87	\$	3.75	\$	3.70
3/O Metel	Ψ	3.07	Ψ	3.73	Ψ	5.10
Commodity						
Commodity Rate 0 to 4,000 gallons		0.850		0.4654		0.4592
Commodity Rate 4,001 to 15,000 gallons		1.285		0.4654		0.4592
Commodity Rate 15,001 gallons and over		1.551		0.4654		0.4592
Average Customer Water Usage (gallons)		10,023		10,023		10,023
Typical Residential Bill						
Under Present Rates Without Surcharge	\$	17.01				
Under Present Rates With Company Proposed Surcharge			\$	25.42		
Under Present Rates With Staff Recommended Surcharge					\$	25.31

#### CURRENT RATES INCLUDING SURCHARGE - Per Company Company Company

Monthly Customer Charge	Present Rates Without Surcharge	Proposed Surcharge	Company Total	
5/8" Meter	\$ 5.87	\$ 3.75	\$ 9.62	
Commodity				
Commodity Rate 0 to 4,000 gallons	0.850	0.4654	\$ 1.32	
Commodity Rate 4,001 to 15,000 gallons	1.285	0.4654	\$ 1.75	
Commodity Rate 15,001 gallons and over	1.551	0.4654	\$ 2.02	

CURRENT RATES INCLUDING SURCHARGE - Per Staff	Company	Staff		
	Present Rates	Recommended		Staff
Monthly Customer Charge	Without Surcharge	Surcharge	Total	
5/8" Meter	\$ 5.87	\$ 3.70	\$	9.57
Commodity				
Commodity Rate 0 to 4,000 gallons	0.850	0.4592	œ	1.31
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Commodity Rate 4,001 to 15,000 gallons	1.285	0.4592	\$	1.74
Commodity Rate 15,001 gallons and over	1.551	0.4592	\$	2.01